Multijurisdictional Agreements



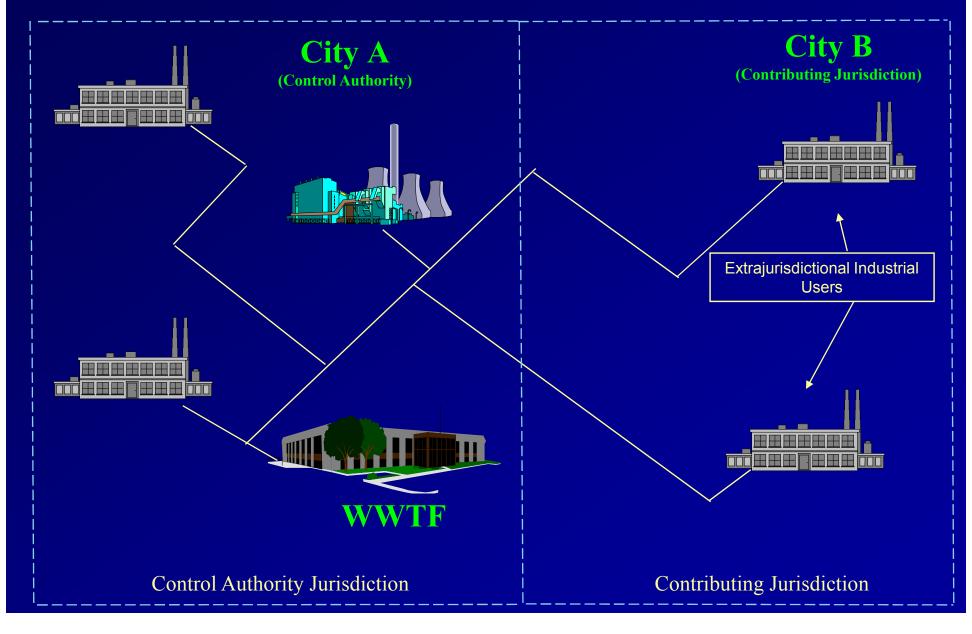
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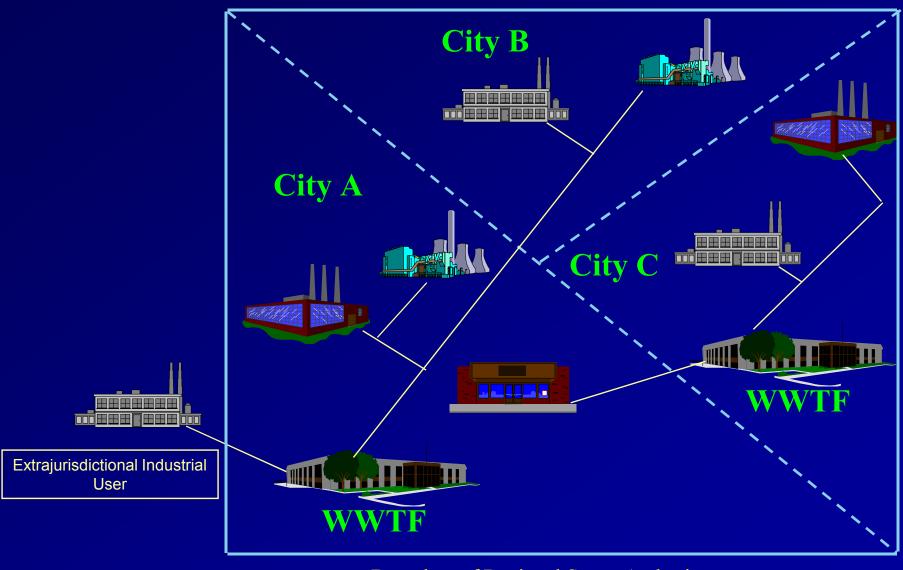
Multijurisdictional Programs

- Programs with extrajurisdictional industrial users are considered multijurisdictional programs
- Extrajurisdictional industrial users:
 - Located outside the control authority's area of regulatory authority or jurisdiction
 - Discharge to the Control Authority's WWTF
- A CA must have the legal authority to implement and enforce its approved pretreatment program [Rule 62-625.500(2)(a), F.A.C.].

Scenario 1



Scenario 2



Boundary of Regional Sewer Authority

MJA Overview

- Control Authorities (CAs) have direct authority over extrajurisdictional users
- Implementing the approved pretreatment program using the legal authority of more than one jurisdiction
- Common deficiencies in multijurisdictional agreements
- Alternatives to multijurisdictional agreements

When a MJA is Not Needed



Statutory Control (Municipalities)

- Control authority applies local law under state statute
- Chapters 180.02 and 163.01, F.S.
- Applies only to cities, towns, or villages
- Excludes IUs within incorporated areas



Districts and Authorities

- Special sewer districts and authorities
- Can cover the entire service area
- Created by state enactment
- Must be granted power to enact and enforce the SUO



Annexation

- Complete annexation
- Utility annexation
- Check with municipal attorneys



When a MJA is Needed

Need MJA?

Use of Legal Authority of More Than One Jurisdiction

- Unable to extend control into other jurisdictions need MJA
- Contributing jurisdictions can either:
 - delegate to the control authority
 - administer program for all IUs
 - agree to have the control authority enforce the program if the contributing jurisdiction fails
 - delegate to a third party

Multijurisdictional Agreements

- Each party must develop and maintain legal authority to implement and enforce the program
- For each IU, some entity must have the responsibility to implement and enforce the program
 - Who is responsible?



Elements of a MJA

- Sewer Use Ordinance
- Local Limits
- Control Mechanism
- Transfer of Records
- Right of Entry/Inspection and Sampling
- Enforcement
- Remedies for Breach
- Residential Areas



Delegation of Authority to CA

- Minimizes problems of administration
- CA acts as agent of jurisdictions

Jurisdictions maintain adequate legal authority

Jurisdictions Implement and Enforce

- Agreement details distribution of responsibility
- CA remains liable
- CA has "overfiling" ability
- CA could co-issue IU permits



Common Deficiencies in Multijurisdictional Agreements

- Multijurisdictional agreements (MJAs) predate regulations
- Some MJAs are limited to:
 - capacity issues
 - fees
 - ownership & maintenance of lines
 - fiscal responsibility of future expansions
 - pollutant limits on total discharge
 - duration of MJA

Obtaining Cooperation of Municipalities

- Revision of existing agreements
 - renegotiate
 - "changed conditions" provision
 - seek judicial reformation or invalidation
- Check with municipal attorneys



Alternatives

- Limited Function Authority
 - Separately incorporated authority; similar to sewage district or authority
- Industrial User Contracts
 - Extrajurisdictional industrial user agrees to abide by all of the CA's pretreatment regulations.
 - Sewer Use Ordinance, industrial pretreatment permit conditions, right of entry, etc.
 - Not usually adequate good for interim

Summary

- State law directly affects the need for MJAs
- Better to have an MJA if there is doubt
- Have the control authority implement the program
- Cooperate, cooperate, cooperate!!



Resources

Multijurisdictional Pretreatment Programs Guidance Manual [EPA 832-B-94-05, June 1994]

State of Florida Guidance Manual for Pretreatment Programs (July 2001)-Appendix 3-C

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Questions?

